ETHANOL PRODUCTION INCENTIVE CASH FUND (EPIC) REPORT

Prepared by:

The Nebraska Department of Revenue Motor Fuels Division and The Nebraska Ethanol Board

December 2011



Dave Heineman Governor

STATE OF NEBRASKA

DEPARTMENT OF REVENUE Douglas A. Ewald, Tax Commissioner MOTOR FUELS DIVISION PO Box 98904 • Lincoln, NE 68509-8904 Phone: 402-471-5730 • Fax: 402-471-5607 www.revenue.ne.gov/fuels

December 1, 2011

Mr. Patrick J. O'Donnell Clerk of the Legislature Nebraska State Capitol Building Room 2018 Lincoln, NE 68509

Dear Mr. O'Donnell:

This report has been prepared by the Nebraska Department of Revenue and the Nebraska Ethanol Board in compliance with the provisions of <u>Neb. Rev. Stat. § 66-1345(6)</u>, which states:

(6) On or before December 1, 2003, and each December 1 thereafter, the Department of Revenue and the Nebraska Ethanol Board shall jointly submit a report to the Legislature which shall project the anticipated revenue and expenditures from the Ethanol Production Incentive Cash Fund through the termination of the ethanol production incentive programs pursuant to section 66-1344. The initial report shall include a projection of the amount of ethanol production for which the Department of Revenue has entered agreements to provide ethanol production credits pursuant to section 66-1344.01 and any additional ethanol production which the Department of Revenue and the Nebraska Ethanol Board reasonably anticipate may qualify for credits pursuant to section 66-1344.

The report is divided in four sections: Agreements; Analysis; Funding; and Conclusion.

- The Agreement section lists the 11 facilities that have qualified for production credits, including their physical location and plant size.
- The Analysis section is based upon the combined data experiences of the Nebraska Department of Revenue and the Nebraska Ethanol Board.
- The Funding section identifies the various sources of funds for the fiscal years covered in this report.
- The Conclusion section discusses the best estimates of costs and how these costs relate to the time periods available to earn and use production credits under <u>Neb. Rev. Stat. § 66-1344</u>.

Mr. Patrick J. O'Donnell December 1, 2011 Page 2

If you have any questions regarding this report, please contact:

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Sincerely,

ought A. Engle

Douglas A. Ewald Tax Commissioner Nebraska Department of Revenue

Sincerely,

Todd Sneller Administrator Nebraska Ethanol Board

 cc: Senator Mike Flood, Speaker Senator John Wightman, Chairperson, Executive Board of the Legislative Council Senator Tom Carlson, Chairperson, Agriculture Committee Senator Deb Fischer, Chairperson, Transportation & Telecommunications Committee Senator Lavon Heidemann, Chairperson, Appropriations Committee Senator Abbie Cornett, Chairperson, Revenue Committee Governor Heineman Gerry Oligmueller, State Budget Administrator Lyn Heaton, Deputy State Budget Administrator Lauren Kintner, Governor's Policy Research Office Cindy Miserez, Budget Management Analyst

Agreements

The Nebraska Department of Revenue entered into agreements with 29 entities to provide ethanol production credits pursuant to <u>Neb. Rev. Stat. § 66-1344</u>. Of those 29 entities, the following 11 met all the eligibility requirements by June 30, 2004.

Original Name	Plant Location	Plant Size (Gallons)
		40 million
Cornhusker Energy Lexington LLC*	Lexington	
Elkhorn Valley Ethanol LLC*	Norfolk	40 million
Horizon Renewable Energy LLC*	Cambridge	20 million
Husker Ag Processing LLC	Plainview	20 million
KAAPA Ethanol LLC	Axtell	30 million
Midwest Renewable Energy LLC	Sutherland	14 million
Nordic Biofuels of Ravenna LLC**	Ravenna	84 million
Platte Valley Fuel Ethanol LLC	Central City	40 million
S.W. Energy LLC*	McCook	30 million
Trenton Agri Products LLC	Trenton	30 million
Wheatland Industries LLC*	Madrid	40 million

* Denotes projects whose initial plant size is stated as 100,000 gallons. Final plant size projected to increase to listed amount.

** Denotes project whose initial plant size is stated as 150,000 gallons. Final plant size projected to increase to listed amount.

Of the 11 plants that qualified, six were small plants frequently referred to as "pilot projects." Five of these six plants were 100,000 gallon plants and one plant was a 150,000 gallon plant. These pilot projects may become research and development units. All of these pilot plants shut down operations after meeting the eligibility requirements and five have since built full-size production facilities.

Analysis

Of the 11 plants that qualified on or before June 30, 2004, 10 are operational.

- 1. Cornhusker Energy Lexington LLC
- 2. Elkhorn Valley Ethanol LLC
- 3. Nebraska Corn Processing LLC (originally Horizon Renewable Energy LLC)
- 4. Husker Ag Processing LLC
- 5. KAAPA Ethanol LLC
- 6. Midwest Renewable Energy LLC
- 7. Abengoa Bioenergy of Nebraska LLC (originally Nordic Biofuels of Ravenna LLC)
- 8. Green Plains Central City LLC (originally Platte Valley Fuel Ethanol LLC)
- 9. Trenton Agri Products LLC
- 10. Mid America Agri Products/Wheatland LLC (originally Wheatland Industries LLC)

S.W. Energy LLC has demonstrated no visible activity since a small pilot plant qualified the project for the production credit program in June, 2004. There has been no construction work at the site for more than seven years and given permitting, financing, and construction lead times, it appears unlikely this project can earn production credits before the program sunset date of June 30, 2012.

In addition to the expenditures for the production credits earned by producers, a small amount of the EPIC fund is utilized by the Department of Agriculture. <u>Neb. Rev. Stat. § 66-1345.02(4)</u> allows the Department of Agriculture to be reimbursed for the costs of collecting and enforcing the grain excise tax. This amount is estimated to be \$16,000 per year.

Funding

Funding is derived from several different sources. Funding sources include:

- Grain checkoff an excise tax of seven-eighths cent per bushel on the sale of corn and seven-eighths cent per hundredweight on the sale of grain sorghum occurring before October 1, 2012 (Neb. Rev. Stat. § 66-1345.01);
- General Funds (<u>Neb. Rev. Stat. § 66-1345.04</u>);
- Transfers from the Petroleum Release Remedial Action Cash Fund (<u>Neb. Rev. Stat. § 66-1519</u>);
- Off-road refunds retention of a portion of tax refunded on motor vehicle fuels for purchases made prior to January 1, 2010 (Neb. Rev. Stat. § 66-726[2]);
- Denaturant tax a tax on natural gasoline used as a denaturant for purchases made prior to January 1, 2010 (Neb. Rev. Stat. § 66-489[2]);
- AAFTF transfers those funds in excess of \$550,000 in the AAFTF, which would otherwise be designated to fund the Ethanol Board (<u>Neb. Rev. Stat. § 66-489[2]</u>); and
- Interest while the EPIC Fund maintains a positive balance.

Up to \$12 million may be transferred from the Cash Reserve Fund to the EPIC Fund between July 1, 2011 and November 30, 2012 under <u>Neb. Rev. Stat. § 84-612(14)</u>. Any transfers must be repaid to the Cash Reserve Fund by November 30, 2012. As of the date of this report, \$9,329,190 has been transferred from the Cash Reserve Fund into the EPIC Fund. Repayments to the Cash Reserve Fund from EPIC required under <u>Neb. Rev. Stat. § 84-612(15)</u> are estimated to begin sometime later this fiscal year and continue into fiscal year 2012-2013.

Conclusion

Two facilities completed their entitlement period during fiscal year 2010-2011. It is anticipated that the remaining eight qualified facilities will continue earning and claiming production credits during fiscal year 2011-2012, with credit claims required to be filed by September 30, 2012. It is estimated that the EPIC Fund will have a balance of \$2,972,811 at the completion of the program.

Projected EPIC Fund Balance

Estimated Expenditures

	FY2011/2012	FY2012/2013*	Totals
Plant 1	(\$2,812,500)		(\$2,812,500)
Plant 2	(2,812,500)		(2,812,500)
Plant 3	(2,812,500)		(2,812,500)
Plant 4			0
Plant 5			0
Plant 6	(2,812,500)		(2,812,500)
Plant 7	(2,812,500)		(2,812,500)
Plant 8	(2,812,500)		(2,812,500)
Plant 9	(2,480,045)		(2,480,045)
Plant 10	(2,812,500)		(2,812,500)
Plant 11			0
Totals	(\$22,167,545)	\$0	(\$22,167,545)

* All plants will complete their eligibility to earn production credits by the end of FY2011/2012.

Estimated Revenues

	FY2011/2012	FY2012/2013	Totals
Grain Checkoff	\$12,000,000	\$3,400,000	\$15,400,000
General Funds - Transferred on July 12, 2011	2,500,000		2,500,000
General Funds - Not completed as of December 1, 2011	3,800,000		3,800,000
Transfers from the Cash Reserve Fund	12,000,000		12,000,000
Repayment to the Cash Reserve Fund	(11,576,811)	(423,189)	(12,000,000)
Petroleum Release Remedial Action Fee	1,500,000		1,500,000
Off-Road Refund and Denaturant Tax			0
AAFTF Transfers - (If in excess of \$550,000)	10,000		10,000
Totals	\$20,233,189	\$2,976,811	\$23,210,000

Estimated Cash Flow

	FY2011/2012	FY2012/2013
Projected EPIC Beginning Balance	\$1,850,356	\$0
EPIC Fund - Revenues	20,233,189	2,976,811
EPIC Fund - Expenditures	(22,167,545)	
Interest on Invested Funds	100,000	
Dept. of Agriculture Expenditures	(16,000)	(4,000)
Totals	\$0	\$2,972,811